

Message Text

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ORIGIN IO-13

INFO OCT-01 EUR-12 EA-07 ISO-00 SSO-00 NSCE-00 USIE-00
INRE-00 ACDA-07 ERDA-05 AF-10 ARA-06 CIAE-00
DODE-00 PM-04 H-01 INR-07 L-03 NASA-01 NEA-10
NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01 OES-06
SS-15 /119 R

DRAFTED BY IO/PPR:AFNEIDLE;ACDA/IR:DKTHOMPSON:GDG
APPROVED BY PCHABIB (S/S 7610484)
EUR/SOV:DHIRSPRING (DRAFT)
NSC:DR. UTGOFF AND MR. HYLAND
RPM:AKORKY (DRAFT)
DOD/ISA:JTHOMPSON (DRAFT)
ACDA:LSLOSS
S/P:WRATHRIGHT
PM:RBARTHOLOMEW
IO:CWMAYNES - S/S:MR. REDDY

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FM SECSTATE WASHDC
TO USMISSION NATO IMMEDIATE
AMEMBASSY TOKYO IMMEDIATE
USMISSION USUN NEW YORK IMMEDIATE
INFO AMEMBASSY ANKARA
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AMEMBASSY BRUSSELS
AMEMBASSY CANBERRA
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY OSLO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY THE HAGUE
USMISSION GENEVA
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E.O. 11652: N/A

TAGS: PARM, UNGA, US

SUBJECT: US VIEWS ON SPECIAL UNGA SESSION ON DISARMAMENT

1. THIS MESSAGE CONTAINS THE US RESPONSE TO THE SYG'S

REQUEST FOR VIEWS ON THE SPECIAL SESSION ON DISARMAMENT.
USUN IS REQUESTED TO FORWARD THE TEXT TO THE SECRETARY
GENERAL.

2. USMISSION NATO IS REQUESTED TO CIRCULATE TEXT TO
OUR ALLIES. EMBASSY TOKYO SHOULD SIMILARLY INFORM
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3. INFO ADDRESSEES MAY ALSO GIVE US RESPONSE TO HOST
GOVERNMENTS (AND CCD DELEGATIONS).

4. FOLLOWING IS TEXT OF US RESPONSE:

QUOTE:

THE UNITED STATES SUPPORTED THE ADOPTION LAST FALL OF
GENERAL ASSEMBLY RESOLUTION 31/189B, WHICH CALLED
FOR THE CONVENING OF A SPECIAL ASSEMBLY SESSION
DEVOTED TO DISARMAMENT. AT THAT TIME, THE US
REPRESENTATIVE SAID THAT THE UNITED STATES WOULD
TAKE AN ACTIVE PART IN PREPARATIONS FOR THE SESSION
AND WAS WILLING TO WORK COOPERATIVELY WITH OTHER
MEMBERS OF THE UNITED NATIONS TO MAKE IT A SUCCESS.
IN HIS ADDRESS AT THE UNITED NATIONS ON MARCH 17,
PRESIDENT CARTER STATED THAT "WE WILL MAKE A STRONG
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AND POSITIVE CONTRIBUTION TO THE UPCOMING SPECIAL
SESSION ON DISARMAMENT "

UNDERLYING THIS APPROACH IS OUR BELIEF THAT THE
SPECIAL SESSION OFFERS AN IMPORTANT OPPORTUNITY TO
COME TO GRIPS, IN A CONCENTRATED MANNER, WITH SOME
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THE SESSION CAN, OF COURSE, SERVE A GREAT MANY
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BELIEVE THE CENTRAL OBJECTIVE OF THE SESSION SHOULD
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MULTILATERAL NEGOTIATIONS ON ISSUES -- OLD AND NEW --
OF PRESSING CONCERN. IN OUR VIEW, THE OVERALL
SIGNIFICANCE OF THE SESSION'S ACHIEVEMENT WILL BE
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SESSIONS'S VALUE WILL IN PART BE DETERMINED BY THE
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THAT CAN CONTRIBUTE TO AN IMPROVED INTERNATIONAL
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IF THESE TASKS ARE TO BE ACCOMPLISHED, THE SESSION WILL NEED TO DO MORE THAN SEEK AGREEMENT ON ABSTRACT PRIORITIES DETERMINED WITHOUT REFERENCE TO THEIR ACHIEVABILITY, ON GENERAL PRINCIPLES FOR DISARMAMENT THAT MAY OR MAY NOT CONTRIBUTE TO THE SOLUTION OF SPECIFIC PROBLEMS, OR ON A RIGID PROGRAM AND SCHEDULE OF ACTION SEEKING TO DETERMINE A LONG-RANGE PROCESS INEVITABLY DEPENDENT ON A MULTITUDE OF FACTORS SUBJECT TO UNFORESEEABLE CHANGE. SUCH EFFORTS, IF NOT KEPT IN PERSPECTIVE, COULD RESULT IN OBSCURING THE SESSION'S PARAMOUNT PURPOSES AND DIVERT ITS ATTENTION FROM MORE URGENT PROBLEMS.

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WHETHER OR NOT THE SPECIAL SESSION CAN SUCCESSFULLY STIMULATE, BROADEN, AND ACCELERATE DISARMAMENT NEGOTIATIONS WILL, IN OUR VIEW, DEPEND PRIMARILY ON THE IDEAS AND ATTITUDES THAT COUNTRIES DEVELOP FOR AND BRING TO THE SESSION. THE TREMENDOUS DIFFICULTIES THAT HAVE MADE NEGOTIATIONS SO SLOW IN THE PAST -- DIFFICULTIES OF DEFINITION, OF BALANCE, OF VERIFICATION, OF CONFLICTING POLITICAL PURPOSES, OF INSECURITY -- ARE NOT ARTIFICIAL. THEY WILL NOT DISAPPEAR. RATHER, IT IS THE APPROACHES TAKEN TO THEIR SOLUTION, TO THE EXTENT THAT TRADITIONAL APPROACHES ARE INADEQUATE, THAT MUST BE CHANGED.

WE BELIEVE IT WILL BE ESSENTIAL FOR ALL GOVERNMENTS WISHING TO CONTRIBUTE TO THE SUCCESS OF THE SPECIAL SESSION TO REVIEW INTENSIVELY ALL THE POSSIBLE APPROACHES TO ARMS CONTROL AND DISARMAMENT ARRANGEMENTS THAT COULD CONTRIBUTE TO THEIR OWN SECURITY AND THAT OF OTHERS, OR THAT COULD HELP REDUCE TENSIONS, OR LIMIT EXPENDITURES AND DIVERSION OF RESOURCES TO ARMAMENTS WITHOUT PREJUDICING SECURITY.

GOVERNMENTAL REVIEWS OF THIS NATURE SHOULD AND OBVIOUSLY WILL COVER AN EXTREMELY BROAD SPECTRUM OF ARRANGEMENTS -- INCLUDING THOSE DEALING WITH RESTRICTIONS ON LEVELS OR TYPES OF ARMAMENTS, RESTRICTIONS ON ACTIVITIES, DEPLOYMENT LIMITATIONS, EXPENDITURE LIMITATIONS, AND TENSION-REDUCING MEASURES. IT WILL BE EQUALLY IMPORTANT TO IDENTIFY A BROAD RANGE OF FRAMEWORKS FOR SUCH ARRANGEMENTS -- INCLUDING CHOICES BETWEEN GLOBAL, REGIONAL, AND BILATERAL ACTIONS, BETWEEN FORMAL TREATY NEGOTIATIONS AND LESS FORMAL UNDERTAKINGS OR MUTUAL RESTRAINT, AND BETWEEN COMPREHENSIVE AND MORE LIMITED UNDERTAKINGS.

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SOME APPROACHES MAY NOT, OF COURSE, BE APPLICABLE ON A GLOBAL SCALE. ONE OF THE POTENTIAL BENEFITS OF THE SPECIAL SESSION, IN OUR VIEW, COULD BE TO ENCOURAGE GOVERNMENTS TO CONSIDER HOW CONCEPTS DEVELOPED FOR PARTICULAR PROBLEMS OR REGIONS MIGHT BE ADAPTED TO SITUATIONS RELEVANT TO THEIR OWN CONCERNS.

THE NATIONAL REVIEWS THAT PRECEDE THE SESSION ITSELF SHOULD BE BASED ON A RECOGNITION THAT ARMS CONTROL ARRANGEMENTS HAVE THE POTENTIAL OF ENHANCING, NOT

MERELY PRESERVING THE SECURITY OF THE PARTICIPANTS. IT WILL THUS BE IMPORTANT TO CONSIDER WAYS IN WHICH ARMS CONTROL APPROACHES CAN BE USED BY STATES TO DEAL HELPFULLY WITH THEIR OWN SECURITY CONCERNS AND THOSE OF OTHERS WITH WHOM THEY INTERACT.

THIS REVIEW PROCESS, TOGETHER WITH A PATTERN OF BROAD AND OPEN CONSULTATIONS AMONG COUNTRIES OF ALL POLITICAL VIEWS, WOULD CONTRIBUTE SIGNIFICANTLY TO PREPARATIONS FOR THE SPECIAL SESSION. IT SHOULD PROVIDE THE NECESSARY RAW MATERIAL TO FASHION GENERAL AND SPECIFIC OBJECTIVES COMMANDING A WIDE MEASURE OF CONSENSUS, TO AGREE ON MEANINGFUL PRIORITIES TO OVERCOME SOME EXISTING OBSTACLES, TO SPUR EXISTING DISARMAMENT EFFORTS WHERE POSSIBLE, TO LAUNCH NEW EFFORTS WHERE DESIRABLE, AND TO BEGIN CONSIDERATION OF ANY NECESSARY NEW ARRANGEMENTS FOR CARRYING OUT FUTURE NEGOTIATIONS.

CLEARLY THE PRIMARY FOCUS OF THE SESSION'S WORK SHOULD BE ITS EXAMINATION OF MAJOR SUBSTANTIVE ISSUES IN THE DISARMAMENT FIELD AND ITS SEARCH FOR PRACTICABLE APPROACHES TOWARD THEIR RESOLUTION. IN HIS SPEECH OF MARCH 17, PRESIDENT CARTER INDICATED LIMITED OFFICIAL USE
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SOME OF THE AREAS THAT THE UNITED STATES CONSIDERS TO BE OF PARTICULAR IMPORTANCE IN THE FIELD OF ARMS CONTROL AND DISARMAMENT. AT THIS EARLY STAGE, HOWEVER, WE BELIEVE IT WOULD BE DIFFICULT TO IDENTIFY WHICH SPECIFIC PROBLEMS MIGHT MOST USEFULLY BE CONCENTRATED UPON AT THE SPECIAL SESSION.

WITHOUT PREJUDICE TO THE PARAMOUNT IMPORTANCE OF CONTRIBUTING TO PRODUCTIVE NEGOTIATIONS ON SPECIFIC DISARMAMENT AND ARMS CONTROL ISSUES, WE BELIEVE THE

SESSION SHOULD ALSO CONSIDER ONE BROAD AREA THAT HAS NOT YET BEEN INTENSIVELY EXPLORED IN THE UNITED NATIONS -- NAMELY, MEASURES TO INCREASE INTERNATIONAL CONFIDENCE AND REDUCE INTERNATIONAL TENSIONS. IT IS CLEAR THAT PROGRESS TOWARD SUBSTANTIAL DISARMAMENT CANNOT BE ACHIEVED INDEPENDENTLY OF PROGRESS TOWARD A MORE PEACEFUL WORLD -- A WORLD IN WHICH PROBLEMS ARE SOLVED WITHOUT RECOURSE TO FORCE OR THREAT OF FORCE, IN WHICH ACTIONS ARE GOVERNED BY RESPECT FOR LAW, AND IN WHICH MUTUAL UNDERSTANDING AND NEGOTIATION REPLACE MISTRUST AND CONFLICT. AN EXAMINATION OF THE PROBLEM OF ACHIEVING BROAD DISARMAMENT SHOULD, IN OUR VIEW, TAKE ACCOUNT OF THIS UNDERLYING REALITY.

IN THIS CONNECTION, WE BELIEVE THE SPECIAL SESSION COULD MAKE AN IMPORTANT CONTRIBUTION BY GIVING SIGNIFICANT ATTENTION TO MEANS OF STRENGTHENING INTERNATIONAL CONFIDENCE, BOTH THROUGH PRACTICAL MEASURES THAT COULD BE IMPLEMENTED IN THE NEAR TERM AND THROUGH STEPS THAT COULD BE TAKEN OVER A LONGER TERM. SUCH MEASURES MIGHT, FOR EXAMPLE, INCLUDE RECOMMENDATIONS FOR GREATER OPENNESS WITH RESPECT TO MILITARY EXPENDITURES AND ACTIVITIES, FOR RECIPROCAL ACTS OF RESTRAINT IN VARIOUS FIELDS, FOR MINIMIZING THE RISKS OF CONFLICT THROUGH ACCIDENTS LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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OR MISUNDERSTANDING, AND FOR THE DEVELOPMENT OF GUIDELINES FOR CONSULTATION AND MEDIATION IN TIMES OF TENSION.

THE UNITED STATES WILL TAKE A FLEXIBLE APPROACH TO THE STRUCTURING OF THE AGENDA OF THE SPECIAL SESSION. IN GENERAL, WE BELIEVE IT SHOULD SIMPLY ESTABLISH AN ORGANIZATIONAL FRAMEWORK FOR THE WORK OF THE SESSION, WITHOUT SEEKING TO PREDETERMINE THE SCOPE OF DISCUSSION -- PARTICULARLY AT THIS EARLY STAGE. THE AGENDA SHOULD, OF COURSE, PROVIDE TIME FOR A GENERAL DEBATE, GIVING AN OPPORTUNITY FOR ALL MEMBERS TO SET FORTH THEIR VIEWS AND TO AIR NEW IDEAS. AT THE SAME TIME, IT WOULD BE DESIRABLE FOR THE ARRANGEMENTS TO PROVIDE AMPLE OPPORTUNITY FOR INFORMAL DISCUSSIONS AND NEGOTIATIONS.

THE SESSION'S ATTENTION SHOULD BE FOCUSED PRIMARILY ON THE PREPARATION OF ITS FINAL SUBSTANTIVE DOCUMENT. AS SUGGESTED EARLIER, WE BELIEVE IT SHOULD IDENTIFY PRACTICAL APPROACHES FOR SOLVING PRESSING PROBLEMS THROUGH NEGOTIATIONS AND THROUGH OTHER

NATIONAL, REGIONAL, AND INTERNATIONAL ACTIONS. IT MIGHT ALSO, MORE GENERALLY, ATTEMPT TO RESTATE THE FUNDAMENTAL INTERESTS OF THE INTERNATIONAL COMMUNITY IN SEEKING PROGRESS IN DISARMAMENT, IDENTIFY LONG-TERM GOALS, AND SET OUT ANY GENERALLY APPLICABLE GUIDELINES THAT MIGHT BE HELPFUL IN WORKING TO ACHIEVE THESE GOALS.

THE PRECISE FORMAT AND LABEL OF THE SESSION'S FINAL PRODUCT IS, IN OUR VIEW, LESS IMPORTANT THAN THE QUALITY, PRACTICALITY, AND SIGNIFICANCE OF THE IDEAS DEVELOPED AND REFLECTED ,N IT.

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NEGOTIATIONS ABOUT DISARMAMENT MECHANISMS, INSTITUTIONS, AND PROCEDURES SHOULD NOT, OF COURSE, BE A SUBSTITUTE FOR THE DEVELOPMENT OF SUBSTANTIVE GOALS AND CONCRETE PROPOSALS. NONETHELESS, THE SESSION SHOULD BE PREPARED TO UNDERTAKE ANY NEEDED IMPROVEMENTS IN EXISTING MACHINERY AND PRACTICES. IT SHOULD ALSO BE IN A POSITION TO LAUNCH ANY NEW ORGANIZATIONAL STEPS, PERHAPS INCLUDING THE CREATION OF ADDITIONAL MACHINERY, THAT MAY BE REQUIRED TO FACILITATE THE ACHIEVEMENT OF THE GOALS AGREED UPON AT THE SESSION.

IMPORTANT AS THE SPECIAL SESSION WILL BE AS A MAJOR INTERNATIONAL EVENT, IT STILL MUST BE REGARDED AS ONE STEP IN A VERY LONG AND ARDUOUS PROCESS. THAT PROCESS IS NOTHING LESS THAN IMPROVING THE SECURITY OF ALL NATIONS AND THEIR PEOPLES AND BUILDING A WORLD ORDER IN WHICH HUMAN ENERGIES AND TALENTS ARE DEVOTED MORE FULLY TO MEETING THE BASIC NEEDS OF ALL HUMANITY. WE FACE TOO MANY PRESSING CHALLENGES TO IMPROVE THE QUALITY OF LIFE FOR ALL PEOPLES TO BE SATISFIED WITH THE INDEFINITE PERPETUATION OF THE PRESENT SITUATION.

THE SPECIAL SESSION ON DISARMAMENT COULD OFFER US AN IMPORTANT OPPORTUNITY FOR ACCELERATING A BASIC CHANGE IN DIRECTION. THE UNITED STATES WILL DO EVERYTHING IN ITS POWER TO CONTRIBUTE. BUT THE DETERMINED AND CREATIVE EFFORTS OF ALL WILL BE ESSENTIAL.

END QUOTE.

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FM SECSTATE WASHDC

TO AMEMBASSY ADDIS ABABA

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AMEMBASSY BRASILIA

AMEMBASSY BUDAPEST

AMEMBASSY BUENOS AIRES

AMEMBASSY BUJUMBURA

AMEMBASSY CAIRO

AMEMBASSY CARACAS

AMEMBASSY COLOMBO

AMEMBASSY COTONOU

AMEMBASSY DACCA

AMEMBASSY GEORGETOWN

AMEMBASSY ISLAMABAD

AMEMBASSY KATHMANDU

AMEMBASSY KHARTOUM

AMEMBASSY KINSHASA

AMEMBASSY KUALA LUMPUR

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AMEMBASSY NASSAU

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FOLLOWING REPEAT STATE 09685 ACTION NATO TOKYO USUN NEW YORK
ANKARA BELGRADE BONN BRUSSELS CANBERRA LONDON MOSCOW OSLO
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QUOTE

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PROPOSALS. NONETHELESS, THE SESSION SHOULD BE
PREPARED TO UNDERTAKE ANY NEEDED IMPROVEMENTS IN
EXISTING MACHINERY AND PRACTICES. IT SHOULD ALSO BE
IN A POSITION TO LAUNCH ANY NEW ORGANIZATIONAL STEPS,
PERHAPS INCLUDING THE CREATION OF ADDITIONAL MACHINERY,
THAT MAY BE REQUIRED TO FACILITATE THE ACHIEVEMENT
OF THE GOALS AGREED UPON AT THE SESSION.

IMPORTANT AS THE SPECIAL SESSION WILL BE AS A MAJOR
INTERNATIONAL EVENT, IT STILL MUST BE REGARDED AS
ONE STEP IN A VERY LONG AND ARDUOUS PROCESS. THAT

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PROCESS IS NOTHING LESS THAN IMPROVING THE SECURITY
OF ALL NATIONS AND THEIR PEOPLES AND BUILDING A WORLD
ORDER IN WHICH HUMAN ENERGIES AND TALENTS ARE DEVOTED
MORE FULLY TO MEETING THE BASIC NEEDS OF ALL HUMANITY.
WE FACE TOO MANY PRESSING CHALLENGES TO IMPROVE THE
QUALITY OF LIFE FOR ALL PEOPLES TO BE SATISFIED WITH
THE INDEFINITE PERPETUATION OF THE PRESENT SITUATION.

THE SPECIAL SESSION ON DISARMAMENT COULD OFFER US AN
IMPORTANT OPPORTUNITY FOR ACCELERATING A BASIC
CHANGE IN DIRECTION. THE UNITED STATES WILL DO
EVERYTHING IN ITS POWER TO CONTRIBUTE. BUT THE
DETERMINED AND CREATIVE EFFORTS OF ALL WILL BE
ESSENTIAL.

END QUOTE.

VANCE.

NOTE BY OC/T: POUCHED BAGHDAD AND BUCHAREST.

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<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 22-Sep-1999 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DISARMAMENT, TEXT, GOVERNMENT REACTIONS
Control Number: n/a
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Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Document Source: ADS
Document Unique ID: 00
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Enclosure: n/a
Executive Order: N/A
Errors: n/a
Expiration:
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Format: TEL
From: STATE
Handling Restrictions: n/a
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Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
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Page Count: 13
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
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Review Exemptions: n/a
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Review Release Date: n/a
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Review Withdrawn Fields: n/a
SAS ID: 2669050
Secure: OPEN
Status: NATIVE
Subject: US VIEWS ON SPECIAL UNGA SESSION ON DISARMAMENT
TAGS: PARM, US, UNGA
To: NATO TOKYO MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/32273e9c-c288-dd11-92da-001cc4696bcc
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